



# **Council Meeting**

**To be held on  
Monday 10 September 2012**





You are hereby summoned to attend a meeting of NOTTINGHAM CITY COUNCIL at the Council House, Nottingham, on Monday 10 September 2012 at 2.00 pm to transact the following business:

- 1 Apologies for absence
- 2 Declarations of interests
- 3 To receive:
  - (a) questions from citizens;
  - (b) petitions from Councillors on behalf of citizens
- 4 To confirm the minutes of:
  - (a) the last meeting held on 9 July 2012; 133
  - (b) the Extraordinary meeting held on 9 July 2012 155
- 5 To receive official communications and announcements from the Leader of the Council and/ or the Chief Executive
- 6 To receive without discussion:
  - (a) answers from a person nominated by the Nottinghamshire Police Authority to questions on the discharge of that authority's functions;
  - (b) answers from the City Council's lead Councillor on the Nottinghamshire and City of Nottingham Fire and Rescue Authority to questions on the discharge of that authority's functions;
  - (c) answers from a Councillor from the Executive Board, the Chair of a Committee and the Chair of any other City Council body to questions on any matter within their remit.

7	To consider a report of the Leader on decisions taken under the urgency procedure	157
8	To consider a report of Leader on the Police and Crime Panel arrangements	161
9	To consider a report of the Leader on City Centre governance	170

- 10 To consider motion in the name of Councillor Chapman:

“This Council believes that the Government’s intention to transfer responsibility for council tax benefits to local authorities is being carried out in an unfair way which severely disadvantages some of the most vulnerable people in Nottingham.

It resolves to lobby the Government to re-think its position both in terms of current funding allocation and future uprating.”

- 11 To consider motion in the name of Councillor Liversidge:

“Nottingham City Council pledges its support to the Armed Forces Community Covenant and will work with the Royal British Legion, Notts Branch, to promote awareness of the Covenant throughout Nottingham.

The Covenant will encourage local communities to support the Armed Forces community, promote understanding of issues affecting the armed forces community, and formally recognise and remember the sacrifices made.

We will work in partnership to ensure that projects are put forward to secure funding from the Community Covenant Grant Scheme, set up by the MOD.”

- 12 To consider motion in the name of Councillor Culley:

“Nottingham City Council recognises the achievements of Team GB during the London 2012 Olympic Games, and takes particular pride in the 4 medals that the



county of Nottinghamshire itself delivered during the most successful Games for British athletes since 1908.

The Council also proudly acknowledges the achievements of Nottingham and Nottinghamshire's Paralympians.

The Council also acknowledges the foresight of Sir John Major's government in setting up the National Lottery in 1994, and the role played by the National Lottery in funding sports development in the UK ever since.

This Council pledges to do its part to ensure that the games have a lasting legacy of excellence in sport through:

- ensuring people become more active at an early age through the promotion of competitive sports at schools;
- the development of local and regional Schools Olympics events;
- support for local sports clubs, and encouragement to provide training facilities for all;
- protection of existing sports facilities including school sports fields;
- the continued provision and development of sporting activities for post Olympian age groups ensuring a healthier old age for citizens."

13 To consider cancelling the meeting scheduled for 15 October 2012

Dated 30 August 2012

Acting Corporate Director for Resources



**To: All Councillors of Nottingham City Council**



# MINUTES OF THE MEETING OF THE CITY COUNCIL

held at the Council House, Nottingham,

on Monday 9 July 2012 at 2.00 pm

## ATTENDANCES

✓ Councillor Unczur	Lord Mayor
✓ Councillor Ali	✓ Councillor Liversidge
✓ Councillor Arnold	Councillor Longford
✓ Councillor Aslam	✓ Councillor McDonald
✓ Councillor Ball	✓ Councillor Malcolm
✓ Councillor Bryan	✓ Councillor McCulloch
✓ Councillor Campbell	✓ Councillor Mellen
✓ Councillor Chapman	✓ Councillor Molife
✓ Councillor Choudhry	✓ Councillor Morley
✓ Councillor Clark	✓ Councillor Morris
✓ Councillor Collins	✓ Councillor Neal
✓ Councillor Cresswell	✓ Councillor Norris
✓ Councillor Culley	✓ Councillor Ottewell
✓ Councillor Dewinton	✓ Councillor Packer
✓ Councillor Edwards	✓ Councillor Parbutt
Councillor Fox	✓ Councillor Parton
✓ Councillor Gibson	✓ Councillor Piper
✓ Councillor Grocock	✓ Councillor Saghir
✓ Councillor Hartshorne	✓ Councillor Smith
✓ Councillor Healy	✓ Councillor Spencer
✓ Councillor Heaton	✓ Councillor Steel
✓ Councillor Ibrahim	✓ Councillor Trimble
Councillor Jeffery	✓ Councillor Urquhart
✓ Councillor Jenkins	✓ Councillor Watson
Councillor Johnson	✓ Councillor Wildgust
✓ Councillor Jones	✓ Councillor K Williams
✓ Councillor Khan	✓ Councillor S Williams
✓ Councillor Klein	✓ Councillor Wood

## **26 APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors Fox, Johnson and Longford.

## **27 DECLARATIONS OF INTERESTS**

No declarations of interests were made.

## **28 QUESTIONS AND PETITIONS FROM CITIZENS**

No questions or petition from citizens were received.

## **29 MINUTES**

**RESOLVED** that the minutes of the meeting held on 11 June 2012, copies of which had been circulated, be confirmed and signed by the Lord Mayor.

## **30 OFFICIAL COMMUNICATIONS**

The Acting Chief Executive reported the following communications:

### **LGcommunications Reputation Awards 2012**

The Communications and Marketing Team won a total of three awards at the national LGcommunications Reputation Awards 2012, held in Birmingham on 30 May. These were in the categories of Value for Money, Special Achievement and Digital and Social Media.

### **Victoria Leisure Centre architecture award**

Victoria Leisure Centre won the RIBA (Royal Institute of British Architects) Midlands Regional Award at a ceremony held in Leicester on 20 June 2012.

Victoria Leisure Centre benefited from a £9 million investment as part of the Council's £32 million Leisure Centre Transformation programme. The Centre, which opened in March 2012, is a modern, sustainable leisure facility which was also in keeping with the characteristics of the original 1850s' building.

The Centre was rebuilt by Nottingham's award-winning Local Education Partnership, a public private partnership between Nottingham City Council and Inspiredspaces.

### **Local Sustainable Transport Fund**

At the end of June Nottingham was successful in securing £10.3 million from the Department for Transport's Local Sustainable Transport Fund for 'smarter transport initiatives' over the next three years. A bid was submitted in partnership with the Greater Nottingham Transport Partnership, NHS Nottingham City, Sustrans, Nottinghamshire and Derbyshire County Councils covering the Nottingham Urban area. The funding will help jobseekers, young people and those on low incomes. The Council plans to use this money to transform travel behaviour across the conurbation, support businesses and help people to access work and training.

### **Priority School Building Programme**

Nottingham City Council submitted successful bids for Springfield Primary and Nursery School, Bulwell Hall, Glenbrook Primary and Nursery School, Bilborough, and Top Valley School and Engineering College to benefit from the Government's Priority School Building Programme. 1,400 pupils and their teachers will benefit from the investment of up to £5 million on school repairs over the next five years.

### **Royal Visit and Olympic Torch Relay**

Thousands came to see the Royal family on 13 June as the Queen, with the Duke and Duchess of Cambridge, visited Nottingham's Old Market Square and Vernon Park, Basford. The visit was enjoyed by between 20,000 and 25,000 citizens in the City Centre, with a further 11,000 at Vernon Park.

The Olympic flame came to Nottingham on 28 June, with the torch relay starting at Trent Bridge, visiting the Embankment, Ice Arena and Sneinton Square before going on to a major event in the Old Market Square. Again, large crowds lined the route and attended the events. Next morning, the relay started at the Castle and went on to Lenton, Radford and Ellis Guilford School. The route was busy, attracting many local school children to watch the relay.

Around 70,000 people attended the relay and associated events over the two days.

Both events involved traffic control, event management, police and other emergency services working together to manage road closures, minimise adverse impact, monitor the major events and security.

## **Road Safety Quiz final 2012**

Traffic Services held the 'Road Safety Quiz Final 2012' in Loxley House Atrium on Wednesday 27 June. Since the Quiz was introduced as a major part of road safety work with City schools, child injuries have fallen from 300 to an all time low of 118. The Council welcomed over 300 children and parents for a very successful event which culminated in the Blessed Robert Widmerpool Academy winning overall. Since February almost 11,000 children have taken part in the Road Safety Quiz heats, with 10 schools making it through to the final.

## **City Deal launch**

On 5 July Right Honourable Eric Pickles and Councillor Jon Collins launched the Nottingham City Deal at an event at Antenna. The Deal announced a £60 million package for the City to foster enterprise, support a high quality workforce and develop a 21<sup>st</sup> Century infrastructure.

The Nottingham City Deal seeks to unlock Nottingham's potential by enabling the City to be connected internally, nationally and globally, develop creative new and existing businesses and become the most competitive of the similar sized cities in the UK for businesses to be based.

The City Deal will provide resources for the successful implementation of the Nottingham Growth Plan, which aims to develop a highly skilled, science and technology based, low carbon economy within Nottingham by 2020.

This City Deal will be the catalyst for change, including enabling the development of the Nottingham Growth Plan's flagship project – the Creative Quarter, and will provide a platform for the next generation of Nottingham entrepreneurs to carve out their future, create opportunity and jobs, and lead Nottingham to an exciting new future.

## **Alarm Awards**

On 25 June Alarm, the public risk management association, announced that Nottingham City Council had won an award for excellence in the category of insurance risk, reflecting the innovative work that the Insurance and Risk Management Team have done to improve claims handling and reduce future risk and cost.

## **Tragedy in Karlsruhe**

The Lord Mayor had written on behalf of the City Council to the Oberbürgermeister of Karlsruhe in Germany to express condolences in the light of a gunman killing four people in an incident on 4 July 2012.

## **Flooding in Krasnodar**

Over 170 people are reported to have lost their lives in the flash floods that took place in Krasnodar on Friday night and the Lord Mayor will be sending a message of sympathy and support.

## **Former Councillor Ronald McIntosh**

The City Council were informed of the recent death of former Councillor Ronald McIntosh.

Ronald McIntosh was elected to represent the Radford Ward on 2 May 1991, and became Nottingham's first black Sheriff in 1994.

Councillor Clark spoke about the flooding in Krasnodar.

Councillor Campbell paid tribute to former Councillor Ronald McIntosh.

The Council stood in silent tribute to his memory and to pay respect to those who died in the recent tragedies in Karlsruhe and Krasnodar.

## **31 QUESTIONS**

### **Nottingham's Growth Plan and City Deal**

Councillor Khan asked the following question of the Leader:

With the launch of Nottingham's Growth Plan this morning, the only one in the country, and last week's City Deal announcement would the Leader update the Council on the progress on delivering growth to Nottingham's economy?

Councillor Collins replied as follows:

Thank you, Lord Mayor.

I think the first thing to say is that we all know we are living in challenging times, we've got national low demand which had led us to double-dip recession. Locally we've got that as a problem and an issue too and, of course, that's been compounded by what have been disproportionate cuts in local authority spending, and the end result of that is, quite simply, that we see job losses in the public sector. We also see reductions in the amount that local authorities and the public sector can spend in the private sector, the end result is we see jobs being lost there as well, and people who have lost their jobs can't spend because they haven't got the money, people who remain in jobs have seen pay cuts, and if they haven't seen pay cuts, most people are very uncertain for the future, and the end result is that they're not spending either. So, these are the kind of challenges the economy faces, and that sets the context in which we've sought to work with business locally and government in the first instance to develop the Growth Plan, in the second to develop the City Deal.

What do they both involve? As far as the Growth Plan is concerned, it's been a bit of a process. We launched the draft Plan in February, it was generally well received, but it was a draft. The aim was to get people thinking, was to drive consultation with our business sector colleagues and partners, and since that time we've been listening. We've heard people's views and opinions and we've taken those on board, and the final document that we launched today reflected those views and opinions. We've had a lot of buy-in actually, not just because of the consultation, but buy-in from a whole range of organisations. You would expect to have buy-in from other councils; you would expect to have buy-in possibly from the universities, but from major companies as well and from business organisations. There's been this sense of 'well actually, this is something we are interested in, it's something that we recognise as necessary, and in having a focus on growth in the local economy, it's something that we very much want to support'.



The Growth Plan suggests that, as far as the local economy is concerned, we should be focussing on three main growth areas and the areas that we're suggesting that the Growth Plan should focus on are around digital content, life sciences and clean technology. What does that entail? Well, digital content includes production of music, film, computer games, websites, and that's pretty much built around the work of Confetti, Broadway and other similar media companies. Life sciences is built around the academic strength of our 2 universities, Boots, and the success of BioCity. Clean and Green technology is built on the reputation that City has, well the fact of the matter is, the City is the most self-sufficient city as far as energy production is concerned, but also the applied research that is currently underway at the university around both the clean and green technologies. So, those are the 3 sectors that the Growth Plan suggests that we should focus on, the challenge, of course, is not just to say that these are important, it's then to talk about what we are going to do about it.

There's three areas of work that the Growth Plan suggests that we concentrate on, the first is on fostering enterprise and, in attempting to achieve that, we are looking to develop what's called the Nottingham Investment Fund, which will be a fund of around £25 million backed by government, £10 million matched through the Nottingham and Nottinghamshire Local Authority Pension Fund and also additional contributions from the private sector. There will be a Growth 100 Programme, which is looking to business managers and entrepreneurs who are running small and medium size businesses and who are keen to see those businesses develop and grow, it will be a programme of mentoring and training, support and practical advice on how best to develop their companies. The Generation Y, which is particularly focussed at young people, will offer training and mentoring but also, crucially, grants of up to £25,000 to help young people and students get good ideas off the ground and help them set up businesses. We'll also be looking, as a City Council and County Council, at the way we procure our own services and our own supplies so that we can, where possible, ensure that they are purchased locally.

As far as developing a school workforce is concerned, the backdrop of this is the educational improvement we have seen over the last 10-15 years in the City, but notwithstanding that, there still is, very clearly, work to do. One of the key bits of work we want to do is: develop, through a City Skills Fund, a Skills Plan and that Plan will, in conjunction with businesses and local colleges, look to understand what the demands of

local colleges actually are for different areas of skilled activity; talk to the colleges to ensure that there is provision available for training in those areas but, crucially, help local people understand that, actually, there are jobs here and these are the kind of training requirements and qualifications necessary, and this is the way you can get those qualifications. Practical, solid, sensible advice.

We've got the Nottingham Jobs Fund, of course, which is additional funding that the City Council has identified over the last year or so, and the idea there is that, as people already know, half of the funding is for year long placements in the private sector for young people that are residents in the City, will be met through the Nottingham Jobs Fund. We are working with the Djanogly Academy and the University of Nottingham to set up a university technical college, hopefully that will be up and running by September 2013 and will concentrate on technical practical skills for 14-19 year olds.

And there's the Employer Hub which, again, the City Council has set up, which has been running for almost a year now, which gives local people the opportunity to register their skills on the one hand, and businesses the opportunity to secure local employees in a free, so very cost effective, way and also to be clear about their skills requirements and the kind of people they need as employees.

Finally, onto 21<sup>st</sup> Century infrastructure, the progress that we've been making on public infrastructure, public transport infrastructure, is clear, but when the annual costs of congestion are estimated at £160 million a year, progress in improving our public transport network which reduces congestion is obviously a major part of what we need to do. The railway station - people will know the work we are doing there to improve the customer experience; we continue to press for the electrification of the Midland Mainline and lobbying goes on with our local authority colleagues and we are hopeful that government are going to make a statement on the matter imminently, hopefully some time this week, but we will see on that.

We are introducing a Rent Guarantee Scheme, and this will be about trying to support developers who are prepared to build much needed office accommodation that we know is going to be needed over the next 10-15 years but, currently, for which pre-lets are unavailable. Many developers can't develop in that context without those pre-lets, the idea of the Rent Guarantee Scheme is, where there is proven demand, the

Council will look to, through this fund, identify ways of supporting the development of that office accommodation for a period prior to accommodation subsequently being let; cheap energy - of course, we are looking to expand the district heating scheme, which will provide cheap energy to a range of companies and organisations as it currently does, but we're looking to expand that.

Finally, broadband. We have, in the City, over a period, developed a scheme, Ultraband, which is a pilot scheme but which provides the kind of capacity that the creative industries need to be able to network with other parts of the country. It is in pilot form though and, as part of our City Deal, we have negotiated with government ways in which we can further enhance that network. We're not there yet, but we've got meetings with BT later this month and a further meeting with the relevant minister, Ed Vaizey, towards the end of the month and we'll see how we make progress with that, but there are a number of plans for building the broadband capacity of this City to the level where it provides the kind of infrastructure the creative industries need if they are going to be truly successful.

That finally brings me on to the City Deal. A City Deal which we have spent some time negotiating with government, in the first instance looks like it will bring some £50-60 million to the City, and the funding will be on a range of practical projects but, fundamentally, it is about focussing on the creation of a creative quarter for the City, and the creative quarter will be built around Hockley, Sneinton Market, the Island Site and BioCity. The aim of the creative quarter will be to offer location, business support, loans, grants, workforce training and the kind of infrastructure and capacity, particularly in terms of broadband, that we know new and emerging entrepreneurs in the kind of bio-science and creative sectors are particularly concerned about and interested in developing. As far as the creative quarter is concerned, it's a part of the overall picture. I'm optimistic for the practical benefits of these proposals that we're bringing forward. It's not just another glossy plan that we can stick on the shelf, it has buy-in from the private sector, has partners really interested, really is backed with some money and I think it is a big positive for the City.

### **Impact of the Welfare Bill and cuts to Housing Benefits**

Councillor Jenkins asked the following question of the Deputy Leader:

Could the Deputy Leader please comment on the likely impact on the number of homeless people in the City due to the Government's recently introduced Welfare Bill and the Conservative's new ideas to cut all housing benefits for under 25s?

Councillor Chapman replied as follows:

Thank you, Lord Mayor, and can I thank Councillor Jenkins for his question.

Councillor Collins' final words were a very apposite introduction to what I'm going to say, because I'm going to concentrate on young people. Young people have had, and continue to have, a rough deal under the current government. The reason that they have been selected out as opposed to the elderly, for example, although there are a number of poorer elderly people who are also getting a harsh deal, is that unlike the better off elderly, they don't vote and on the whole, when they do vote, they don't vote Conservative. Now I'm not making a crude political point; I'm actually putting a very simple fact and I've been reluctant to come to this conclusion until quite recently, but there's a whole series of things that have happened which make me believe that it is a political assault on a particular group.

Thus we have a loss of the EMA (Education Maintenance Allowance), hitting working class children in particular; we have non-dependent deductions in benefits hitting households with over 18s; we have the restrictions in benefits for occupancy which, again, is going to mainly hit the younger people; we have the loss of the Future Jobs Fund adding to the unemployed in this City. All of these measures are forcing working class young people into difficulty and, in some cases, genuine penury. But what convinced me that these decisions are political are two events in particular:

First, the cuts to council tax benefits where the elderly are exempt, but where, therefore, all the remaining cuts fall on the younger element; and this isn't Tory humanity at work here exempting the elderly, it is pure, undiluted politics to shift the burden of the cuts, not to the rich, but onto the young.

The second thing that convinced me is David Cameron's ill thought out proposal to remove housing benefits from the under 25s, aimed simply as throwing red meat at baying Tory back benchers. The proposal is

completely impractical and I'm not going to talk about children coming out of care who have no family to go back to, I'm not even going to talk about young people who are not in care but still have no parental homes to go to. My view is that, if this measure were ever implemented, even the Tories would introduce exemptions for these groups but who would make the decision, no-one knows. No, what I'm talking about is the 4,036 housing benefit claimants under 25 in the City at the moment, 1,516 of whom are in Council accommodation and they would have to find £64 per week, and 2,520 of whom are in private accommodation and they would have to be finding £91 a week. Many of these people have children; they will not be able to find this sort of money overnight in an economy with few jobs and low wages. So what you would end up with is large scale homelessness, which is where the question was leading. We would end up with upheaval in schools and children's education. We would end up with a massive transfer of responsibility to Councils because we have the ultimate statutory responsibility for this group, and homeless and vulnerable would be among them, and we have just not got the resources to respond.

Already we are seeing an inevitable increase in housing aid referrals, up 16%. An increase in homeless acceptances, up 7%, and a 17% increase in prevention work on last year, and a lot of punitive government measures have not yet kicked in, so it is going to get worse and we are not exceptional, every other city is facing the same problem.

Now where I do agree with the government is that a life on benefits, unless you are elderly and/or disabled, is not desirable. It is actually corrosive, with that I do agree with the government. But the government misses three points:

First, most people on housing benefit, other than the retired, are in low paid work, so cutting it would be a disincentive to work, the opposite of what the government says it is trying to do. I heard a figure this morning which I didn't quite believe, that actually only 1 in 9 young people on benefit were actually not in work. I find that difficult to believe, but it does give you some measure that most people are, undoubtedly, in work.

Second, is that it is interesting that the cost of private sector renting is 50% more than in the public sector. The last government is guilty of not realising the cost effectiveness of public sector housing to the public purse. This one is the same, if not worse. The best way of reducing the massive housing benefit bill, which has to be reduced, I do understand

that, and it is laudable to try and reduce it, but it is not to create chaos and deny the under 25s en masse as a group. It is simply to build social housing and in so doing you kick start the economy at the same time, and it saves you, in Nottingham, a third on your housing benefit bill. That is one of the ways of resolving this problem, not hitting the under 25s indiscriminately.

But, finally, the ultimate solution is decent jobs with decent wages. There is a massive gap in government policy in this area, both in terms of the macro economy, although we are grateful for what's happened this week, and it is plan b in any other name but, unfortunately, it's plan b minus, we are grateful but we shouldn't be too grateful, because it is plan b minus, but it is through jobs and training schemes. The problem is government policy at the moment is far too reliant on a reduced amount of money, being investment on dubious jobs agencies who seem more interested in their profits than the young people they are dealing with.

We all agree in this chamber that jobs are critical to dignity, to self respect and to independence, there is unanimity. That is why we are announcing today, and I thank all the Portfolio Holders for the work they've done on this, we are announcing today two additional one off amounts of £½ million this year and next year to be put into the Councils Jobs Fund to help young people in to jobs. The £½ million we've got this year has been used exceptionally well, there are cases of families whose lives have been turned round, and Councillor McCulloch can give you examples, as a result of our jobs' scheme. Therefore, another £½ million, bringing the scheme up to £1 million this year, and £1 million next year, is probably one of the best uses of resources that we could possibly make and it has come about as a consequence of our ability to reduce our costs last year in a one-off way, not in substantial way, so we shouldn't get too excited, but a one-off way. So I say to the chamber, and this is going to create 80 jobs a year by the way for the next 2 years, if the government cannot help our young at least we will do our bit, this City is behind our young if the government is punishing them. Thank you.

### **Reintroduction of CSEs and 'O' Levels**

Councillor Ottewell asked the following question of the Portfolio Holder for Children's Services:

Can the Portfolio Holder comment on how Michael Gove's plans to reintroduce CSEs and 'O' Levels would benefit the young people of Nottingham?

Councillor Mellen replied as follows:

Thank you, Lord Mayor, and can I thank Councillor Ottewell for his question.

The simple answer to your question is that the proposals by Michael Gove to reintroduce 'O' Levels and CSEs will not benefit young people in Nottingham. In fact, it will be a very backwards step for our young people in the City, and for the prosperity of Nottingham.

It would be amusing, if it were not serious, that the Secretary of State for Education seems to base his educational policy proposals for the 21<sup>st</sup> Century on his own experience of the education system of the 1970s. It clearly served him well, but it will not serve the majority of children and young people of Nottingham well, or help us to build the Nottingham of the future.

The system of 'O' Levels and CSEs was a two tier system, part of a system of Grammar and Secondary modern schools, that labelled many children as academic failures at eleven, and often left many adults with a feeling of failure in later life.

He has created a system through his Academies Act that leaves many schools with no real accountability. Much of the legislation, for example, the curriculum offer or the hours of provision, do not apply to free schools and academies. Although some new models of school governance have brought about improvements in standards, and we have evidence of that here in Nottingham, the fact that they do not have to follow any curriculum change that the government introduces, when he is encouraging all schools to change their governance in this way, makes his determination to change the curriculum at best puzzling and, at worst, a waste of money.

The present GCSE system covers the range of grades that would have been achieved through the 'O' Level and CSE system, but does not put a teacher in the position of entering a youngster in for one or the other at an early stage, a decision that had life long implications for some young people in the past.

It is my privilege as a Portfolio Holder for children and young people to visit schools on a regular basis and I do see the fantastic and diverse range of opportunities on offer for our children in the City. I also sometimes get the opportunity to speak to business leaders in the City, and they do not ask for young people who have 'O' Levels instead of GCSEs to join their companies. They ask for youngsters who are literate and numerate, yes, but also those who are confident, who are good team players, who can work using their own initiative, who have lots of ideas, who are familiar with the ever changing technology and who are ready for work. An 'O' Level in Latin has never been a request from any employer that I've met.

Michael Gove has already devalued many vocational qualifications in his other misguided recent policies. For example, his downgrading of engineering has caused a real outcry from many quarters, at a time when this is an area where we need more of our young people to choose this as a career pathway, and we will see later on this evening, as we make Nat Puri a Freeman of the City, how important engineering is. At a time when engineering skills are so vital we are taking it away as a core subject. He is also not ensuring we have the technical expertise to enable us to compete in a global economy. His cancellation of the funding for supporting work experience means that our youngsters face a postcode lottery as to whether they get the proven benefit of time in the workplace whilst still at school.

We have just secured the City Deal for Nottingham, an investment of £60 million. The children and young people in our schools are the ones who will convert this investment into sustainable growth and prosperity for the City. Our creative quarter will focus on businesses that need skills and attributes that were unheard of in Mr Gove's school days; young people who are able to develop products with technologies that have not yet even been thought about, they will need to be creative problem solvers, innovators and flexible thinkers with high level technical skills. This morning, as Councillor Collins has reported, we have launched our growth plan for the needs of the 21<sup>st</sup> Century Nottingham and its economy. For that we need young people with skills ready to face the challenges we face today, not the rose tinted learning experiences of the privileged few 40 years ago.

As political leaders and representatives in this City, we should not be jumping to the tune of outdated, ill informed ideologies. We should be looking at the future skills needed in our City and being brave enough to



support our schools and colleges to design, develop and provide the curriculum opportunities and qualification framework that will meet the needs of the City in the future.

### **Installation of sprinklers in social housing**

Councillor Grocock asked the following question of the Portfolio Holder for Adults, Housing and the Community Sector:

Would the Portfolio Holder comment on the opportunities available around the installation of sprinklers in future social and council housing development and what he believes the benefits of this would be?

Councillor Liversidge replied as follows:

Thank you, Lord Mayor.

I think I'm answering a question that you have been immersed in for several months now as part of the Fire Authority.

Up until quite recently, I did believe the myths about fire extinguishers in private homes; I looked at the American TV shows where you see people being flooded out by putting a lighter up to an alarm. We now know that this is not the way it works, it's completely invisible within the home and it works on heat, and it isolates each room. The actual benefits of this are that it saves lives quicker, it's cheaper than bringing the fire brigade out, it uses less water, it reduces damage to property because it stays in a room, and it is saving money both for the fire brigade and the housing authorities who want to put it in. For this reason, Nottingham City Homes and Nottingham City Council have been working with the Nottingham Fire and Rescue Service to develop three initiatives at the moment, which include:

- in our new council builds; I am expecting a report to come with a recommendation on how we can put it in to all new builds, and how it will be a benefit to those new builds and be part of the future;
- for sheltered schemes, schemes for older people, there are grants that the fire brigade are providing and we're hoping to invest some of £50,000 grant to do some work to retrofit sprinklers within old people's sheltered schemes;

- we're also looking at retrofitting in high-rises. In Sheffield they've retrofitted a tower block with these quite successfully and our officers have been to visit to see how it works in high-rise blocks.

These three initiatives may only be the start of this because I think in the future all houses will be built with these schemes, but we're now moving on with that.

### **Publishing Council expenditure above £500**

Councillor Culley asked the following question of the Leader:

We are delighted that the Leader and the Secretary of State for Communities and Local Government seem to have settled their differences in order to secure the unprecedented levels of investment that the City Deal promises to bring, and we of course salute the work of the Government and the Council in conjunction with the LEP in order to achieve this. However, in view of this renewed spirit of friendship, might the Leader of the Council now consider finally granting the Secretary of State's wish that he publish all council expenditure above £500?

Councillor Collins replied as follows:

Thank you, Lord Mayor.

I am quite happy to consider it but I suspect that the answer is likely to be the same: no.

### **Review of parking charges and the Workplace Parking Levy**

Councillor Parton asked the following question of the Portfolio Holder for Planning and Transportation:

In light of the excellent opportunities for business growth in the City afforded by the agreement on the City Deal, would the Portfolio Holder agree that it might be an opportunity to completely review parking charges in the City Centre, including the Workplace Parking Levy, with a view to encouraging rather than discouraging businesses and their customers?

Councillor Urquhart replied as follows:

Thank you, Councillor Parton for your question and it really wouldn't be Council without Councillor Parton asking me a question about Workplace Parking Levy would it?

Now, Nottingham is an ambitious city with excellent opportunities for business growth, and this opportunity has not only been created by the City Deal and the Growth Plan that we have already heard about today, it has been created by the vision, that we have had for many years now, as Nottingham as a 21<sup>st</sup> Century European city, and we know that a first class transport infrastructure is a key part of that growth potential. That's why we've pursued the building of 2 more tram lines, that's why we started to renovate Nottingham station, that's why we've made sure we have a great bus network, including a link bus network, that's why we lobbied hard for the A453 and the ring road improvements, and why we continue to lobby for the needed improvements to the Midland Mainline. That investment in the tram and the station is good for our City now, in terms of the jobs already created, and good for our city's economy in the future. So the City Deal is great news, but it is not the only thing that will drive our economy, it builds on the foundation that we have already set, and whilst it will be a major component in ensuring that we are able to deliver our ambitious plans for growth, it's there we were able to develop that City Deal precisely because we already had that vision, and we already had that foundation upon which to build.

Now, much of the funding in the City Deal will focus on supporting the growth of business directly, but there are also transport elements of the deal, totalling approximately £8 million. Again, a signal that transport infrastructure is absolutely crucial to our future economic development. Growth in the City Centre is a key priority within the Growth Plan too and a steering group, including Nottingham City Council, the retail and leisure BIDs and Invest in Nottingham, has been established since February of the year to develop a strategy aiming to grow the retail sector and addressing the issues as a whole for our whole City Centre.

So, as ever, the Tories in this case are following the news, rather than creating it. They will know, surely, through answers that I have given previously that we have been committed to reviewing our City Centre car parking arrangements for some time. In the retail steering group discussions this has already been a topic that we have actively covered. The retail and leisure BIDs commissioned a study into parking and that report has now been published and been sent through to us in the City Council. That study revealed that parking prices in Nottingham City were

broadly comparable with neighbouring cities, notwithstanding that, we are now working with our BID partners and the Invest in Nottingham retail forum on measures which we think will encourage even more people to come into our City Centre and to park under a more simplified and simple system. I will be hoping to make more announcements in more detail about this later in the week, appropriately with our BID partners.

Both the Tories and the BBC manage to confuse the Workplace Parking Levy and City Centre on-street parking. Now, for the BBC, I can understand that, it's just one more story, isn't it, amongst a busy schedule, but for the Tories to confuse really does indicate how little attention they must pay to the many previous times that I have spoken about both things in this chamber and elsewhere over the past few years. So, I'll just make it very very easy. The Workplace Parking Levy is a pioneering measure which charges employers according to their level of car parking space, and is funding 2 more lines of the tram, the station and the link buses and, through this, will tackle congestion, which itself costs our economy £160 million per year. On-street parking charges, on the other hand, are in place to ensure that the spaces on the street are available for people to use in order that they can come in to shop, to eat, to see a film or go to the theatre, and not find that all the spaces have already been taken by someone that has left their car there for the whole of the day. They are also only a very small part of the overall car parking spaces available in our City Centre.

So, that sorted, I guess I ought to deal with the Workplace Parking Levy. Money raised from the Levy has been ring-fenced for local transport improvements, for example, building the business sector's priority of 2 more tram lines, so is Councillor Parton or the Tories suggesting that we should stop building those lines now? That we cancel the millions of pounds of contracts that local businesses have won to build those lines? That the hundreds of people, many of them local, employed now building the tram should face losing their jobs? Or do the Conservatives think that maybe paying for 2 more lines of the tram should be funded by our Council Tax payers, a huge hike in Council Tax payments for every citizen of this City? Or should it be paid for by selling off our City's assets? Or does he think we should ask the government for more money? Well, perhaps he has become a Keynesian, but I doubt it. The Workplace Parking Levy is what pays our local contribution for this project. We are asking our employers to make a small contribution, less than 1% of turnover in the majority of business's cases, to enable this project and others. The 2 new tram lines will reduce congestion, the

congestion that costs our businesses millions, so it is right that large employers and businesses make some contribution to resolving this issue. And do the Tories really think that the £60 million of City Deal money can fund that investment in lines 2 and 3 of the tram, a £1½ billion project? Workplace Parking Levy will raise, on average, about £12 million per year, so I guess we could use all of the City Deal money. I don't know what my colleagues Councillor Collins, Councillor Chapman and Councillor McDonald would think but, of course, we could use all of that money to fund lines 2 and 3 of the tram but it would run out after 5 years, and the tram would still not be paid for under the private finance initiative scheme, what would the Tories do then? So, the Workplace Parking Levy also funds the redevelopment of Nottingham station, do the Tories think that that should stop too? That the apprenticeships and training opportunities created should be scrapped? Or, again, where do they think the money should come from for that necessary work? And the Workplace Parking Levy funds the link bus network, moving millions of people around our City, connecting those who live in places where there is not a commercial bus network with work opportunities, connecting them with hospitals, connecting them with shops. Would the Tories scrap the link buses? The local Workplace Parking Levy funding was essential to release £500 million investment in transport infrastructure that we got to build the tram. Those transport investments are clearly aligned with the 21<sup>st</sup> Century infrastructure theme of both the City Deal and our Growth Plan and they will give Nottingham a clear competitive edge in attracting business and jobs. So, no, I won't be rethinking the Workplace Parking Levy, I will be continuing to make the necessary investment in our City which, along with the City Deal, will ensure that our City is both environmentally and economically sustainable into the future.

So, Councillor Parton, in short, yes, we are already reviewing City Centre on-street car parking charges and no, we won't review the Workplace Parking Levy.

### **5 term school year**

Councillor Morley asked the following question of the Portfolio Holder for Children's Services:

Could the Portfolio Holder update the Council on the progress of negotiations with teachers and their unions with regards to the introduction of the five-term school year?

Councillor Mellen replied as follows:

Thank you, Lord Mayor, and can I thank Councillor Morley for her question.

I would firstly refer her to my answer to her question at the June full Council recorded in today's papers where I updated Council with the position up to the end of May. The outcome of the discussions with the NUT at the end of May under the auspices of ACAS, was an agreement to formally reconvene a consultative meeting with all trade unions to explore up to three alternative models for school terms and holidays.

There have been two of these meetings during June, both chaired by ACAS and attended by the majority of unions representing the workforce. At the first of these meetings on 14 June, three alternative models to the current system of term and holiday patterns and to the five term year were put forward for discussion. These were considered and an alternative pattern based on a shorter summer holiday of 5 weeks, a 2 week break in October and a fixed Spring break not determined by Easter, was the pattern most favoured as meriting further examination. The Council agreed to produce a 3 year roll forward of this pattern.

Unions met again on 28 June and at that meeting 5 of the 8 unions representing the school workforce indicated that they were willing to support the alternative pattern. We have held further meetings with unions that are not yet signed up to this alternative model in an attempt to secure consensus and will continue to do so. Should we gain that agreement, we may hold a short further public consultation on that alternative model. The Council considers the position of most trade unions to be constructive and wishes to seek collective agreement with the workforce on the revised model. However, unless and until that agreement is reached, our current policy of changing to a 5 term year in August next year remains. Our commitment to the best holiday pattern for the children of this City, one that maximises education potential, and minimises the difficulties the long summer holidays causes many City families remains our priority.

### **Income from the hire of Wollaton Hall for filming**

Councillor Culley asked the following question of the Leader:

We are delighted that the Leader of the Council is keen to welcome the world's television and film producers to our magnificent Wollaton Park and Hall, but does he agree that city residents, who are always inconvenienced as a consequence of such use, deserve to know just what income we receive from such investment and how this would then be spent?

Councillor Collins replied as follows:

Thank you, Lord Mayor.

Of course the public are entitled to know what income the City Council receives from any source, subject, of course, to the provisions of the Local Government Act 1972 on the confidentiality of commercial contracts.

As for what the money's being spent on, I think I made it clear at the last meeting, that it will help to fund the upkeep of Wollaton Hall, which otherwise runs at a deficit.

### **32 DECISIONS TAKEN UNDER THE URGENCY PROCEDURE**

The report of the Leader, as set out on pages 128 to 130 of the agenda, was submitted.

**RESOLVED** that, on the motion of Councillor Collins, seconded by Councillor Chapman, the urgent decisions taken, as detailed in Appendix 1 to the report, be noted.

### **33 OVERVIEW AND SCRUTINY ANNUAL REPORT 2011-12**

The report of the Chair of the Overview and Scrutiny Committee, as set out on pages 131 and 132 of the agenda, and the separate appendix, was submitted.

**RESOLVED** that, on the motion of Councillor Parbutt, seconded by Councillor Klein, the Overview and Scrutiny Annual Report for 2011-12 be accepted.

### **34 MOTION IN THE NAME OF COUNCILLOR CLARK**

Moved by Councillor Clark, seconded by Councillor Ball:

“This Council welcomes the Local Government Association’s Climate Local initiative that builds on the Nottingham Declaration that over 90% of councils have signed up to. It is proud of its record of community leadership through its first Energy Strategy (passed on 12 July 2012), and of its Secure, Warm, Modern programme for its own housing stock.

In adopting Climate Change Nottingham this Council sets its priorities as:

- saving on everyone’s energy bills by insulating homes, helping residents pick the cheapest tariff, and taking up energy company obligations;
- improving standards of health particularly for the fuel poor;
- developing alternative energy sources to provide an income to the City Council as well as increasing energy self sufficiency and security;
- encouraging research, development and fledgling businesses in the green tech sector to provide more jobs;
- reducing flood risk and, with partners, planning for extreme weather;
- protecting our natural environment in keeping with our social and economic aspirations.

In order to meet this ambition, the Executive Board shall receive an initial assessment of achievements to date and set out its aspirations and future actions in the form of a revised Energy Strategy that continues this city’s national leadership in energy and sustainability.”

**RESOLVED that the motion be carried.**

The meeting concluded at 4.35 pm



# MINUTES OF THE EXTRAORDINARY MEETING OF THE CITY COUNCIL

held at the Council House, Nottingham,

on Monday 9 July 2012 at 5.00 pm

## ATTENDANCES

✓ Councillor Unczur	Lord Mayor
✓ Councillor Ali	✓ Councillor Liversidge
✓ Councillor Arnold	Councillor Longford
✓ Councillor Aslam	✓ Councillor McDonald
✓ Councillor Ball	✓ Councillor Malcolm
✓ Councillor Bryan	✓ Councillor McCulloch
✓ Councillor Campbell	✓ Councillor Mellen
✓ Councillor Chapman	✓ Councillor Molife
✓ Councillor Choudhry	✓ Councillor Morley
✓ Councillor Clark	✓ Councillor Morris
✓ Councillor Collins	✓ Councillor Neal
✓ Councillor Cresswell	✓ Councillor Norris
✓ Councillor Culley	✓ Councillor Ottewell
✓ Councillor Dewinton	✓ Councillor Packer
✓ Councillor Edwards	✓ Councillor Parbutt
Councillor Fox	✓ Councillor Parton
✓ Councillor Gibson	✓ Councillor Piper
✓ Councillor Grocock	✓ Councillor Saghir
✓ Councillor Hartshorne	✓ Councillor Smith
✓ Councillor Healy	✓ Councillor Spencer
✓ Councillor Heaton	✓ Councillor Steel
✓ Councillor Ibrahim	✓ Councillor Trimble
Councillor Jeffery	✓ Councillor Urquhart
✓ Councillor Jenkins	✓ Councillor Watson
Councillor Johnson	✓ Councillor Wildgust
✓ Councillor Jones	✓ Councillor K Williams
✓ Councillor Khan	✓ Councillor S Williams
✓ Councillor Klein	✓ Councillor Wood

### **35 APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors Fox, Johnson and Longford.

### **36 DECLARATIONS OF INTERESTS**

No declarations of interests were made.

### **37 MOTION IN THE NAME OF COUNCILLOR CHAPMAN**

Moved by Councillor Chapman, seconded by Councillor McDonald:

“That Professor Nathu Puri, being a person of distinction within the meaning of the Local Government Act 1972, be admitted as an Honorary Freeman of the City of Nottingham.

That a Certificate of Admission, in a suitable casket, be presented to Professor Nathu Puri at a presentation ceremony immediately after the appointment on 9 July 2012.”

**RESOLVED that the motion be carried.**

The meeting concluded at 5.50 pm

# **CITY COUNCIL – 10 SEPTEMBER 2012**

## **REPORT OF THE LEADER**

### **DECISIONS TAKEN UNDER THE URGENCY PROCEDURE**

#### **1 SUMMARY**

- 1.1 As required by the Council's Constitution, this report informs Council of decisions taken under the urgency procedure since the last meeting of Council.

#### **2 RECOMMENDATIONS**

- 2.1 It is recommended that Council notes the urgent decisions taken, as detailed in Appendix 1.

#### **3 REASONS FOR RECOMMENDATIONS (INCLUDING OUTCOMES OF CONSULTATION)**

- 3.1 To ensure compliance with the procedures detailed in the Council's Constitution.

#### **4 OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS**

- 4.1 None.

#### **5 BACKGROUND**

- 5.1 Part 4, paragraph 15, of the Constitution requires that where a decision is taken under the urgency procedure, those decisions need to be reported to the next available meeting of Council, together with the reasons for urgency. Council will be aware that the call-in procedure does not apply where the decision taken is urgent. A decision is urgent if any delay likely to be caused by the call-in process would seriously prejudice the Council's or the public's interests. The urgency procedure requires that the Chair of the Overview and Scrutiny Committee must agree both that the decision proposed is reasonable in all the circumstances and that it should be treated as a matter of urgency. In the absence of the Chair, the Vice-Chair's consent is required. In the absence of both, the Chief Executive or his/her nominee's consent is required.

**6 FINANCIAL IMPLICATIONS (INCLUDING VALUE FOR MONEY)**

6.1 None.

**7 RISK MANAGEMENT ISSUES (INCLUDING LEGAL IMPLICATIONS, CRIME AND DISORDER ACT IMPLICATIONS AND EQUALITY AND DIVERSITY IMPLICATIONS)**

7.1 None.

**8. EQUALITY IMPACT ASSESSMENT (EIA)**

8.1 An EIA is not required as the report does not relate to new or changing services or policies.

**9 LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION**

9.1 None

**10 PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT**

10.1 The Council's Constitution

10.2 Delegated Decision 0311

10.3 Delegated Decision 0358

10.4 Delegated Decision 0361

10.5 Delegated Decision 0376

10.6 Delegated Decision 0377

**COUNCILLOR JON COLLINS  
LEADER OF THE COUNCIL**

**URGENT DECISIONS**

<b><u>Decision reference number</u></b>	<b><u>Date of decision</u></b>	<b><u>Subject</u></b>	<b><u>Value of decision</u></b>	<b><u>Decision Taker</u></b>	<b><u>Consultee on urgency</u></b>	<b><u>Reasons for urgency</u></b>
0311	04/07/2012	EnviroEnergy Board - appointment to additional directorate position	Nil	Leader	Chair of Overview and Scrutiny	A delay would prevent the City Council's representation on the Board being complete when the Board is next due to meet on 5 July 2012
0358	25/07/2012	Stonebridge regeneration - assistance to owner occupiers for enveloping works	£99,000	Portfolio Holder for Adults, Housing and the Community Sector	Chair of Overview and Scrutiny	To enable owners to join the scheme by the August deadline
0361	26/07/2012	Fletcher Gate Car Park structural repairs and improvements	£270,000	Portfolio Holder for Planning and Transportation	Chair of Overview and Scrutiny	To enable works to be completed during the summer months, otherwise the works would be delayed until May 2013

<u>Decision reference number</u>	<u>Date of decision</u>	<u>Subject</u>	<u>Value of decision</u>	<u>Decision Taker</u>	<u>Consultee on urgency</u>	<u>Reasons for urgency</u>
0376	03/08/2012	Stewarding provision for the Riverside Festival 3-5 August 2012	£15,230.50	Portfolio Holder for Leisure, Culture and Tourism	Chair of Overview and Scrutiny	To enable the stewarding provision to be provided for the event
0377	03/08/2012	AutoCad support and upgrade rights	£22,500	Deputy Leader	Chair of Overview and Scrutiny	To ensure that the contract did not end so that necessary support was in place

# CITY COUNCIL – 10 SEPTEMBER 2012

## REPORT OF THE LEADER

### POLICE AND CRIME PANEL ARRANGEMENTS

#### **1 SUMMARY**

- 1.1 This report seeks approval of arrangements to enable the establishment of a Police and Crime Panel for the Nottinghamshire Force area (the Panel) and appropriate representation of Nottingham City Council on the Panel.

#### **2 RECOMMENDATIONS**

It is recommended that:

- a) the Panel Arrangements set out in Appendix A to the report be approved;
- b) the appointment of Nottinghamshire County Council as Host Authority for the Panel be noted;
- c) Councillor Collins and Councillor Norris are nominated as the Council's representatives on the Panel; and
- d) Council notes that the Director of Legal and Democratic Services will make any necessary amendments to the Constitution arising from this report.

#### **3 REASONS FOR RECOMMENDATIONS (INCLUDING OUTCOMES OF CONSULTATION)**

- 3.1 To ensure the Police and Crime Panel is established in readiness for the appointment of the Police and Crime Commissioner in November 2012.
- 3.2 To enable Nottinghamshire County Council, which is to be the Host Authority for the Panel, to inform the Home Office of the agreed arrangements for the Panel and the appointed members.
- 3.3 To ensure compliance with the Police Reform and Social Responsibility Act 2012.

## **4 OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS**

- 4.1 None - if authorities fail to approve arrangements for the Panel and to appoint members, the Act allows for the Secretary of State to impose arrangements.

## **5 BACKGROUND**

- 5.1 The Police Reform and Social Responsibility Act (the Act) makes provision for Police Authorities to be replaced by Police and Crime Commissioners; elections are scheduled for 15 November 2012. Commissioners will be responsible for appointing chief constables and holding them to account, setting police and crime plans and determining local policing priorities, setting budgets for police forces, and making community safety grants.
- 5.2 The Act requires police and crime panels to be established as joint committees to oversee the work of Commissioners. In the Nottinghamshire Force area this means that a panel needs to be established incorporating representatives of the City, County, Borough and District Councils. The Panel must be established by the time commissioners take office, but it is recommended that shadow arrangements are put in place as soon as is practical in order to enable The Panel to make necessary arrangements.
- 5.3 The Panel will be responsible for scrutinising the Commissioner, promoting openness in police business and supporting the Commissioner in the exercise of their functions. As such it is not a replacement for the Police Authority, the role of which will be undertaken by the Commissioner.
- 5.4 The Act requires the functions and procedure rules for the operation of panels to be set out in 'panel arrangements' and 'rules of procedure'. The panel arrangements must be determined by local authorities collectively; rules of procedure are for the Panel to approve once established.
- 5.5 **Panel Arrangements**  
Nottinghamshire Leaders' Group has developed the draft panel arrangements attached to this report at Appendix A. It is proposed that Council formally approves the draft arrangements.



5.6 It should be noted that the panel arrangements appoint the County Council as Host Authority. The County Council will therefore be responsible for maintaining the Panel and arranging administrative, secretarial and professional support as necessary.

#### 5.7 **Panel Membership**

The Act stipulates that Police and Crime Panels must represent all parts of the relevant area, be politically balanced, and have a membership that has the necessary skills, knowledge and experience. The Act requires that panels for multi-authority areas with 10 local authorities or less must have 10 elected councillor members; 1 for each local authority represented and the necessary additional number to reach the figure of 10. Therefore the Nottinghamshire Force area must have 10 elected members on its Panel; 1 for each authority plus 1 additional appointment. It has been agreed that the additional appointment will be offered to the City Council.

5.8 It was proposed that the City Council nominate 2 City Councillors from the majority group for appointment to the Panel to support the Panel's achievement of political balance across the force area. The suggested nominees are Councillor Collins and Councillor Norris.

5.9 If one of the nominated City Councillors is appointed Chairman or Vice Chairman of the Panel, Council will be asked to consider whether they should be entitled to a special responsibility allowance (SRA), payable by the City Council. It is not proposed to pay any allowance for ordinary membership of the Panel.

### 6 **FINANCIAL IMPLICATIONS (INCLUDING VALUE FOR MONEY)**

6.1 The Home Office has indicated that it will provide £53,000 per annum to support the Panel, plus up to £920 towards expenses per Panel member. This will be provided directly to the County Council as Host Authority for the Panel. As stated in paragraph 5.9 above, any SRA for the Council's nominees would be payable by the City Council; it is not proposed that costs would be met from Home Office funds.

### 7 **RISK MANAGEMENT ISSUES (INCLUDING LEGAL IMPLICATIONS, CRIME AND DISORDER ACT IMPLICATIONS)**

7.1 None

**8 EQUALITY IMPACT ASSESSMENT (EIA)**

- 8.1 An EIA is not required as the report does not relate to new or changing services or policies.

**9 LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION**

- 9.1 Letter from Mick Burrows, Chief Executive of Nottinghamshire County Council, to Carole Mills-Evans, Acting Chief Executive of Nottingham City Council, regarding Police and Crime Panels, dated 28 June 2012.

**10 PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT**

- 10.1 The Police Reform and Social Responsibility Act 2011 is available at <http://www.legislation.gov.uk/ukpga/2011/13/section/3/enacted>
- 10.2 The Local Government Association has published guidance on Police and Crime Commissioners and Panels which is available at <http://www.local.gov.uk/pcc>

**COUNCILLOR JON COLLINS  
LEADER OF THE COUNCIL**

**DRAFT PANEL ARRANGEMENTS****Background**

1. Each local authority and each member of the Police and Crime Panel (the Panel) must comply with the Panel Arrangements.
2. The functions of the Panel must be exercised with a view to supporting the effective exercise of the functions of the Police and Crime Commissioner (the Commissioner) for Nottinghamshire.

**Functions of the Police and Crime Panel**

The terms of reference of the Panel are as follows:

3. To review and submit a report or recommendation on the draft police and crime plan, or draft variation, given to the Panel by the Police and Crime Commissioner.
4. To review the annual report and put questions regarding the report to the Police and Crime Commissioner at a public meeting, and submit a report or recommendation as necessary.
5. To hold a confirmation hearing and review, submit a report, and recommendation as necessary in respect of proposed senior appointments made by the Police and Crime Commissioner (Chief Constable, Chief Executive, Chief Finance Officer and Deputy Police and Crime Commissioner).
6. To review and submit a report and recommendation as necessary on the proposed precept.
7. To review or scrutinise decisions made or other action taken by the Police and Crime Commissioner in connection with the discharge of the Commissioner's functions.
8. To submit reports or recommendations to the Police and Crime Commissioner with respect to the discharge of the Commissioner's functions.

9. To support the effective exercise of the functions of the Police and Crime Commissioner.
10. To fulfil functions in relation to complaints in accordance with the Panel's responsibilities under the Police Reform and Social Responsibility Act 2011 (the Act).
11. To appoint an Acting Police and Crime Commissioner if necessary.
12. To suspend the Police and Crime Commissioner if it appears to the Panel that the Commissioner has been charged with a relevant offence.
13. To exercise any other functions delegated to police and crime panels under the Police Reform and Social Responsibility Act 2011 as required.

### **Operating Arrangements**

14. The Panel is a joint committee of the county, city, borough and district councils in Nottinghamshire.
15. Nottinghamshire County Council will be the Host Authority in establishing and maintaining the Panel and will arrange the administrative, secretarial and professional support necessary to enable the Panel to fulfil its functions.
16. The Panel will be comprised of 10 councillors and a minimum of two co-opted independent members. Councillor membership can be increased by co-opting additional members with the unanimous agreement of the Panel, and any proposal for an increase in membership would be subject to the approval of the Secretary of State.
17. All Members of the Panel may vote in proceedings.
18. The local authorities will co-operate to provide the Panel with additional officer support for research, training and development, or where particular expertise would be of assistance.
19. The local authorities will co-operate to ensure that the role of the Panel is promoted internally and externally and that members and officers

involved in the work of the Panel are given support and guidance in relation to the Panel's functions.

20. The Panel must have regard to the Policing Protocol issued by the Home Secretary in carrying out its functions.

### **Financial Arrangements**

21. The funding provided by the Home Office to support the work of the Panel will be received by the County Council as Host Authority. The Panel will seek to operate within the limit of the Home Office funding.
22. The Home Office funding includes a specified sum per member per annum to cover their expenses. Each local authority will be allocated the appropriate sum and will pay the expenses of its own representatives.
23. Each authority has discretion to pay its representatives an allowance including any special responsibility allowance if they are appointed Chairman or Vice Chairman.

### **Membership – Appointed Members**

24. Appointment of elected members to the Panel will be made by each local authority at its annual meeting or as soon as possible afterwards, in accordance with its procedures. Appointments will be made with a view to ensuring that the "balanced appointment objective" is met so far as is reasonably practicable, i.e. to:
  - a. represent all parts of the police area;
  - b. represent the political make-up of the relevant authorities and the Police Force area overall
  - c. have the skills, knowledge and experience necessary for the Panel to discharge its functions effectively
25. The Panel's membership will be one councillor appointed by each authority plus one additional councillor appointed by Nottingham City Council.
26. It is for each council to decide whether to appoint executive or non executive members (if applicable), however where there is an executive

mayor they must be nominated as an authority's representative (although they are not under a duty to accept the nomination).

27. The Panel will review at its annual meeting whether or not the balanced appointment objective is being met and if it concludes that it is not, the Panel will determine what action is needed to meet the objective.

### **Membership – Co-opted Members**

28. The Panel will co-opt two independent members in accordance with the eligibility criteria set out in the Act.
29. The Panel will invite nominations and will make arrangements for appointment.
30. Independent members will be appointed for a term of 2 years. There will be no restriction on the overall time period that an independent member can serve on the Panel.

### **Conduct of Panel Members**

31. Members appointed by authorities will be subject to their own authority's code of conduct. Independent co-optees will be subject to the Host Local Authority's code of conduct.

### **Vacancies**

32. Each council will fill vacancies for elected members in accordance with the arrangements in its constitution. Vacancies for independent members will be filled in accordance with the selection process agreed by the Panel.

### **Resignation of Members**

33. Members of the Panel who wish to resign should do so in writing to their appointing council (as applicable) who will in turn notify the Host Local Authority as soon as possible.

## **Removal of Appointed Members**

34. Each local authority will have the right to change its appointed member at any time but must give notice to the Host Local Authority and ensure that replacement does not affect the political balance requirement.

## **Removal of Independent Members**

35. An independent member may only be removed from office if an appointed member has given notice to the Host Local Authority at least 10 working days prior to a meeting of the Panel, of their intention to propose a motion that an independent member's co-option be terminated. At the subsequent meeting, termination will only be confirmed if at least two-thirds of the persons who are members of the Panel at the time when the decision is made vote in favour of termination.

## **Amendments to Panel Arrangements**

36. Changes to the Panel Arrangements can only be made with the unanimous approval of all the local authorities in the Nottinghamshire Force area. The only exception to this requirement is that the Panel can decide to increase the number of co-opted members, subject to Secretary of State approval. Any councillor co-options also require the agreement of all the members of the Panel.

## **Promotion of the Panel**

37. The Panel Arrangements will be promoted by:
- a. The establishment and maintenance by the Host Local Authority of a webpage;
  - b. All the local authorities including information about the Panel on their websites;
  - c. appropriate support and guidance will be provided to members and officers of the local authorities in relation to the functions of the Panel.





# **CITY COUNCIL – 10 SEPTEMBER 2012**

## **REPORT OF THE LEADER**

### **CITY CENTRE GOVERNANCE**

#### **1 SUMMARY**

- 1.1 This report proposes amendments to the Council's formal governance structure insofar as it relates to City Centre governance. Specifically, the report informs Council of revised executive arrangements made by the Leader and also requests that Council approves other related constitutional changes.

#### **2 RECOMMENDATIONS**

- 2.1 It is recommended that:

- (1) the City Centre Area Committee be disestablished with immediate effect;
- (2) a City Centre Forum be created as an advisory body with the terms of reference and membership detailed in Appendix 1, with the date of the first meeting to be confirmed;
- (3) the Leader's executive action be noted in appointing a Committee of the Executive Board (the Executive Board City Centre Committee) with the terms of reference and membership as detailed in Appendix 2, with the first meeting taking place on 18 September at 6.00 pm; and
- (4) that consequential amendments be made to the Constitution to reflect recommendations (1), (2) and (3).

#### **3 REASONS FOR RECOMMENDATIONS (INCLUDING OUTCOMES OF CONSULTATION)**

- 3.1 The Council must keep its Constitution up to date in accordance with Section 37(1) of the Local Government Act 2000. The changes made by the Leader to executive arrangements, as described in this report need to be notified to Council in order that Council can fulfil its role in maintaining an up to date Constitution. With regard to the other non executive governance arrangements referred to in this report, Council alone has the authority to establish / disestablish these committees

and to determine membership and terms of reference.

- 3.2 The proposed revisions to City Centre governance have been the subject of consultation with local stakeholders who identified that there is potential for better collaboration through closer working with the private sector and wider partners involved in delivery in the City Centre.

#### **4 OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS**

- 4.1 In relation to recommendation (3), the Council would be in breach of its statutory duty if it were not to update its constitution and failure to do so would create confusion and uncertainty about sources of authority within the Council and about the Council's governance arrangements generally.
- 4.2 In relation to recommendations (1) and (2), it is not an option to establish or disestablish non-executive committees or amend memberships and remits without the approval of Council as this would be in breach of the Constitution.
- 4.3 In relation to recommendation (1), one option would be to retain the current City Centre Area Committee, but consultation with stakeholders and progress on the City Centre retail review has demonstrated that there needs to be a stronger executive involvement to maximise the potential of the City Centre and an improved mechanism for input from the private sector.

#### **5 BACKGROUND**

- 5.1 The Nottingham Growth Plan identifies that a vibrant City Centre, supported by a thriving retail and leisure sector, is vital for transforming the City's economy. Since the beginning of the year progress has been made through the establishment of a retail steering group which is currently working on producing a business led strategy for retail growth in the City Centre and also the development of a spatial plan. As this work has progressed, it has become clear that, in order to maximise the City's potential to support job creation, more wide ranging and effective engagement of stakeholders is required (especially with the private sector) and that there is a need for a clearer executive lead with improved joint decision making and stronger co-ordination of internal resources. To this end, I have

appointed an Executive Board City Centre Committee which will oversee the development and implementation of a City Centre Strategy and which has delegated powers to take decisions which impact on the City Centre. This Committee's role will also be to ensure that executive decisions and development of policy in respect of the City Centre are co-ordinated both in terms of internal and external stakeholder interests. The full terms of reference and membership of the Committee are set out in Appendix 2. Council will note that co-optees onto the Committee are proposed to be drawn from a new body, the City Centre Forum (see 5.2 below). Co-optees onto the Executive Board City Centre Committee will not have voting rights as this is prohibited by the provisions of Section 15 of the Local Government Act 2000 through which only the Leader, the Executive Board, a committee of the Board, a Portfolio Holder or an officer can exercise executive powers.

- 5.2 It is proposed that Council establishes a City Centre Forum to provide the wide ranging and effective engagement with stakeholders which has been identified as essential to a vibrant City Centre economy. The Forum will comprise both Councillors and representatives from the retail/leisure/tourism sectors. This body will link closely with the Executive Board City Centre Committee performing both an advisory and consultative role at a strategic level to support and inform more co-ordinated executive leadership on City Centre issues. The proposed terms of reference and membership of this Forum are set out in Appendix 1. The Local Government Act 1972 S.102 (4) permits voting rights to be given to all members of a body, including those who are not Councillors, where the role of the body is advisory only and the membership/ voting rights set out in Appendix 1 reflect the legal position. Such advisory bodies are also required to reflect political balance on the Council.
- 5.3 The role/remit of the current City Centre Area Committee is largely subsumed by the creation of the Executive Board City Centre Committee and City Centre Forum. Council is requested to approve its disestablishment with immediate effect noting that those elements of its remit which relate to the interests of City Centre residents and their local services already form part of the remits of Area Committees 4, 6 and 8. Those Area Committees' roles are not diminished as a result of this action. The City Centre Area Committee's terms of reference include specific responsibilities relating to co-ordination of City Centre crime and anti-social behaviour issues, the operational management of the Old Market Square and public spaces within the

City Centre, approval of the City Centre events programme and also the agreement of certain elements of the markets and fairs and street trading regimes. These are effectively subsumed within the remits of the relevant Portfolio Holders and their decisions relating to City Centre matters will be required to be consulted upon in advance at the Executive Board City Centre Committee.

## **6 FINANCIAL IMPLICATIONS (INCLUDING VALUE FOR MONEY)**

- 6.1 As part of the formal governance structure of the Council, these meetings will be serviced by Constitutional Services. It is anticipated that the staffing and print costs involved can be met from within existing budgets.
- 6.2 Co-opted members would be entitled to claim travel and subsistence expenses on the same basis as Councillors as set out in the Constitution and a financial loss allowance is also payable in lieu. These amounts cannot be quantified at this stage but it is anticipated that any costs could be met from within existing budget provision within Democratic Services.

## **7 RISK MANAGEMENT ISSUES (INCLUDING LEGAL IMPLICATIONS, CRIME AND DISORDER ACT IMPLICATIONS)**

- 7.1 Under the provisions of the Local Government Act 2000, the Council is required to keep its constitution under review. As detailed in the report at paragraphs 5.1 and 5.2, proposed memberships and voting rights of the Executive Board City Centre Committee and of the City Centre Forum respectively comply with the provisions of the Local Government Act 2000 and the Local Government Act 1972.

## **8 EQUALITY IMPACT ASSESSMENT (EIA)**

- 8.1 An EIA is attached as Appendix 3.

## **9 LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION**

- 9.1 Email correspondence between colleagues within the City Council providing commentary and advice on the proposed governance arrangements.

**10 PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT**

- 10.1 The Constitution, The Local Government Act 1972, the Local Government and Housing Act 1989 and the Local Government Act 2000.

**COUNCILLOR JON COLLINS  
LEADER**

## City Centre Forum – Terms of Reference and Membership

### Terms of Reference

The City Centre Forum aims to support the aspirations within the Nottingham Growth Plan to develop a sustainable, vibrant city centre through a thriving retail and leisure offer. To achieve this objective, and via its relationship to the Executive Board City Centre Committee, the Forum will have an advisory and consultative role on city centre issues at a strategic level and will encourage cross-collaboration between partners. It will influence and steer activities aligned to the City Centre Strategy.

The role of the Forum is:

- (a) to review the implementation of the City Centre Strategy and Retail Review;
- (b) to develop a cross partnership forward plan to ensure that City Centre transformation is part of the City Centre Strategy;
- (c) to advise the Executive Board City Centre Committee on key issues and policies affecting the City Centre and the appropriate responses to address such issues;
- (d) to 'scan the horizon' and interpret key challenges, strategic issues and national policy to inform future plans and to mitigate against any negative impacts upon the City Centre.

### Membership

Membership will comprise the following **voting** members :

The Portfolio Holder for Jobs, Skills and Business

The Portfolio Holders for Planning and Transportation, Leisure, Culture and Tourism and Area Working, Cleansing and Community Safety (it being noted that the provisions regarding attendance at meetings as set out in paragraph 1.3, Section 5, Part 2 of the Constitution do not apply to these Councillors in respect of attendance at this Forum)

One Councillor from each of the 4 City Centre wards, Arboretum, Bridge, Radford and Park and St Anns

One Councillor from the minority group ( if not included as a city centre ward councillor)\*

The Chair of the Retail/Leisure BID  
3 representatives from the Retail/Leisure BID  
The Chair (or their nominee) from the IIN Retail Forum  
The Chief Executive (or their nominee) from Experience Nottinghamshire  
The Chair of the Licensing Committee  
The Chair of the Development Control Committee  
1 Councillor representing the Bridge Estate (drawn from the Trusts and Charities Committee)  
1 representative from Capital Shopping Centres  
The Deputy Director for Community Protection, Notts Constabulary

The Chair will be elected by the Forum from its membership. The Vice-Chair will be elected by the Forum from amongst the business sector members only.

Substitutes are allowed for all members provided that notice of substitution is provided to Constitutional Services no less than one hour in advance of any meeting.

All co-opted members on the Forum (i.e. all those who are not Councillors of Nottingham City Council) must observe the Council's Code of Conduct and sign the acceptance of office.

\* N.B. political balance applies to advisory bodies within the formal governance structure of the Council and membership drawn from minority groups must be reviewed when the political balance on the Council changes.

### Meetings

The Forum will meet at least quarterly but the Chair shall have the right, in consultation with the Vice-Chair, to convene additional meetings of the Forum as appropriate.

The quorum will comprise 3 voting members and must include one Councillor and one representative from the business sector.

It is expected that most issues will be agreed by consensus but where this is not possible matters will be decided by a majority of those present and entitled to vote. If there are an equal number of votes for and against, the Chair will have a second or casting vote.

All business of the Forum will be conducted in public in accordance with the provisions of Schedule 12 of the Local Government Act 1972 (as amended).



**Executive Board City Centre Committee – Terms of Reference and Membership**

**Terms of Reference**

- (a) To oversee the development and implementation of the City Centre Strategy;
- (b) To agree and implement outcomes from the retail review undertaken by the City Centre Retail Steering Group as part of the City Centre Strategy;
- (c) To evaluate the impact and success of the City Centre Strategy and retail review;
- (d) To identify and review ongoing challenges affecting the growth of the City Centre, formulating and approving plans for addressing them where appropriate;
- (e) To make decisions (including key decisions only where specifically empowered to do so by the Leader) which relate to the development and implementation of the City Centre Strategy and retail review or which otherwise impact primarily on the City Centre in terms of the portfolios of jobs, skills and business; planning and transportation; leisure, culture and tourism and area working, cleansing and community safety;
- (f) To approve executive policy decisions relating to the City Centre or to make recommendations where decisions are reserved to the Executive Board or Council;
- (g) To require proposed portfolio holder decisions, which would impact on the City Centre, to be referred to the Committee in advance of those decisions being taken to enable appropriate co-ordination and consultation with internal and external stakeholders, but noting that there may be exceptional circumstances when an urgent decision is required and advance referral to the Committee is not possible;
- (h) To co-opt the Chair and Vice-Chair of the City Centre Forum;

- (i) To identify issues for discussion and review by the City Centre Forum and to receive their advice on and responses to key issues and policies affecting the City Centre.

NB. (1) Commercially sensitive issues will not be within the remit of this Committee.

- (2) Executive Board will retain its role in considering Local Development Framework documents.

The Committee is accountable to the Executive Board and its minutes are to be reported to the Board.

The Committee will meet six weekly.

### Membership

The Committee's membership comprises the following:

The Portfolio Holder for Jobs, Skills and Business (Chair)

The Portfolio Holder for Planning and Transportation

The Portfolio Holder for Leisure, Culture and Tourism

The Portfolio Holder for Area Working, Cleansing and Community Safety

2 Co-opted Members (non-voting) - the Chair and Vice-Chair of the City Centre Forum.\*\*

The quorum for this Committee has been fixed at 3 voting members.

Substitute members are not allowed.

\*\* NB – Where the Chair of the City Centre Forum is a non-executive Councillor, formal co-option to an executive body is not allowed under the provisions of the Local Government Act 2000. In these circumstances, the chair of the Forum would be an invitee to the Executive Board City Centre Committee and would have speaking rights.

# Appendix 3

## Name and brief description of proposal / policy / service being assessed

City Centre Governance – creation of City Centre Forum and disestablishment of City Centre Area Committee

The purpose of the City Centre Forum will be to provide the wide ranging and effective engagement with stakeholders which has been identified as essential to a vibrant city centre economy. The Forum will comprise both councillors and representatives from the retail/leisure/tourism sectors. This body will link closely with the Executive Board City Centre Committee performing both an advisory and consultative role at a strategic level to support and inform more coordinated executive leadership on City Centre issues.

The role/remit of the current City Centre Area Committee is largely subsumed by the recently created Executive Board City Centre Committee as well as the City Centre Forum. Those elements of its remit which relate to the interests of city centre residents and their local services already form part of the remits of area committees 4, 6 and 8.

## Information used to analyse the effects on equality

Unemployment figures; Nottingham City Council unemployment updates and evidence relating to unemployment rates of disabled people (↘)

	Could particularly benefit (X)	May adversely impact (X)	How different groups could be affected: Summary of impacts	Details of actions to reduce negative or increase positive impact (or why action not possible)
People from different ethnic groups	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Potential positive impacts have been identified in respect of the potential increase in employment that the City Centre Strategy may be able to achieve, in conjunction with wider measures by the Council and partners under the Nottingham Growth Plan, based on the higher incidence of unemployment in relation to young people, disabled people and some minority ethnic groups.	Proceed with changes with a view to achieving increases in employment.  The City Centre Forum and committee will have the ability to invite representatives from (for example) the BME or LGBT community where appropriate, for example to assist in focussing the City's centre's tourist offer on key demographic segments.
Men, women (including maternity/pregnancy impact), transgender people	<input type="checkbox"/>	<input type="checkbox"/>	Opportunities to develop a membership that is reflective of the local community are limited, based on the need to involve specific private sector partners and public sector stakeholders – however it should be noted that the Forum's remit is promoting growth and fostering public-private partnership rather than the previous committee remit to represent the local community. Local residents will continue to be represented by relevant area committees, and based on the current profile of the City Centre committee no loss of representation is anticipated.	
Disabled people or carers	<input checked="" type="checkbox"/>	<input type="checkbox"/>		
People from different faith groups	<input type="checkbox"/>	<input type="checkbox"/>		
Lesbian, gay or bisexual people	<input type="checkbox"/>	<input type="checkbox"/>		
Older or younger people	<input checked="" type="checkbox"/>	<input type="checkbox"/>		
Other (e.g. marriage/civil partnership, looked after children, cohesion/good relations, vulnerable children/adults)	<input type="checkbox"/>	<input type="checkbox"/>		

## Outcome(s) of equality impact assessment:

No major change needed  Adjust the policy/proposal  Adverse impact but continue  Stop and remove the policy/proposal

**Arrangements for future monitoring of equality impact of this proposal / policy / service:**

Review this assessment if subsequent information identifies additional impacts.

*Debra La Hota*

Approved by (manager signature):

Date sent to equality team for publishing: 21st August 2012



